STRATHCONA COUNTY CONSOLIDATED FINANCIAL STATEMENTS

Year ended December 31, 2015

Document: 8594376

STRATHCONA COUNTY Consolidated Financial Statements

Year ended December 31, 2015

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MANAGEMENT REPORT

The accompanying consolidated financial statements are the responsibility of the management of Strathcona County.

These consolidated financial statements have been prepared by management. Financial statements are not precise in nature as they include certain amounts based on estimates and judgements. Management has determined such amounts within reasonable limits of materiality in order to provide that the financial statements are presented fairly in all material respects.

The County maintains systems of internal accounting and administrative controls that are designed to provide reasonable assurance that the financial information is relevant, reliable, accurate, and that the County's assets are properly accounted for and adequately safeguarded.

The elected Council of Strathcona County is ultimately responsible to oversee management's fulfillment of the financial reporting obligations, and for reviewing and approving the financial statements. Council generally meets twice a year with management and the external auditors to discuss internal controls, auditing matters, financial reporting issues, and to satisfy itself that each party is properly discharging its responsibilities. Council approves the engagement or reappointment of the external auditors. In addition to the above, quarterly financial reports are presented to Council.

The consolidated financial statements have been audited by KPMG LLP, the external auditors, in accordance with Canadian Auditing Standards on behalf of Council, residents and ratepayers of the County. KPMG LLP has full and free access to Council.

Gregory J. Yeomans, CPA, CGA, MBA Associate Commissioner, Chief Financial Officer

April 26, 2016



KPMG LLP
Chartered Professional Accountants
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INDEPENDENT AUDITORS' REPORT

To the Mayor and Members of Council of Strathcona County

We have audited the accompanying consolidated financial statements of Strathcona County, which comprise the consolidated statement of financial position as at December 31, 2015, the consolidated statements of operations and accumulated surplus, change in net financial assets and cash flows for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the consolidated financial position of Strathcona County as at December 31, 2015, and its consolidated results of operations, its consolidated change in its net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Chartered Professional Accountants

April 26, 2016 Edmonton, Canada

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STRATHCONA COUNTY Consolidated Statement of Financial Position

As at December 31, 2015 (in thousands of dollars)

	2015	2014
FINANCIAL ASSETS		
Cash and Cash Equivalents (Note 2)	\$ 4,214	\$ -
Accounts Receivable		
Property Taxes	4,827	3,299
Government Transfers	9,853	2,409
Trade and Other	13,630	15,501
Development Levies and Charges	2,816	6,790
Land Held for Resale	2,632	2,625
Investments (Note 3)	291,293	•
Investment Interest Receivable	8,217	
	337,482	323,905
Cheques Issued in Excess of Cash (Note 2) Accounts Payable and Accrued Liabilities (Note 4) Deposit Liabilities (Note 5) Deferred Revenue (Note 6) Capital Leases (Note 7) Long-Term Debt (Note 8)	- 44,777 18,639 64,088 108 156,545 284,157	300,262
NET FINANCIAL ASSETS	53,325	23,643
NON-FINANCIAL ASSETS	4 707 504	4.070.000
Tangible Capital Assets (Note 12)	1,767,591	1,670,280
Inventories of Materials and Supplies	975	850
Prepaid Expenses	2,738	2,328
	1,771,304	1,673,458
ACCUMULATED SURPLUS (Note 14)	\$ 1,824,629	\$ 1,697,101

Commitments and Contingencies (Note 21)

See accompanying Notes to Consolidated Financial Statements.

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Consolidated Statement of Operations and Accumulated Surplus Year ended December 31, 2015 (in thousands of dollars)

	2015		
	Budget	2015	2014
ODED ATING DEVENUE	(Note 11)		
OPERATING REVENUE	¢ 207.020	¢ 244.277	ф 400 E00
Property Taxes (Note 15)	\$ 207,930	\$ 211,377	\$ 198,580 51,160
Utility User Rates	53,237	52,353	51,160
User Fees and Charges	39,257	41,870	44,257
Penalties and Fines	5,417	6,901	6,063
Investment Income	6,157	7,845	6,839
Government Transfers - Operating (Note 16)	5,457	7,412	7,531
Other	8,187	9,407	10,044
TOTAL OPERATING REVENUE	325,642	337,165	324,474
EXPENSES			
Infrastructure and Planning Services			
Capital Planning and Construction	4,033	3,195	2,905
Economic Development and Tourism	1,688	1,338	1,362
Planning and Development Services	11,318	9,509	9,443
Transportation and Agriculture Services	29,017	26,663	29,216
Utilities	55,589	53,823	53,585
	101,645	94,528	96,511
Community Services			
Emergency Services	33,144	32,388	31,709
Family and Community Services	7,109	7,412	7,167
Strathcona Transit	19,014	17,811	17,689
RCMP and Enforcement Services	22,477	21,137	20,296
Recreation, Parks and Culture	40,942	39,407	39,844
Necreation, raiks and outline	122,686	118,155	116,705
	122,000	110,100	110,700
Corporate Services	32,894	29,282	26,677
Chief Financial Officer	5,848	5,503	4,937
Senior Administration	6,381	6,260	6,035
Elected Officials	1,233	1,125	1,161
Fiscal Services	47,493	50,394	46,707
Strathcona County Library	9,758	9,702	9,390
Pioneer Housing Foundation	991	986	980
	104,598	103,252	95,887
TOTAL EXPENSES	328,929	315,935	309,103
	<u> </u>		
SURPLUS (DEFICIT) BEFORE CAPTIAL REVENUE	(3,287)	21,231	15,371
CAPITAL REVENUE			
Contributed Tangible Capital Assets (Note 12)	-	60,325	28,695
Government Transfers - Capital (Note 16)	48,356	43,941	27,507
Other Capital Revenues (Note 17)	38,538	2,032	11,688
TOTAL CAPITAL REVENUE	86,894	106,298	67,890
ANNUAL SURPLUS	83,607	127,528	83,261
ACCUMULATED SURPLUS, BEGINNING OF YEAR	1,697,101	1,697,101	1,613,840
ACCUMULATED SURPLUS, END OF YEAR (Note 14)	\$ 1,780,708	\$ 1,824,629	\$ 1,697,101

See accompanying Notes to Consolidated Financial Statements.

Consolidated Statement of Change in Net Financial Assets (Net Debt) Year ended December 31, 2015 (in thousands of dollars)

	 2015 Budget (Note 11)	Sudget 2015		 2014
ANNUAL SURPLUS	\$ 83,607	\$	127,528	\$ 83,261
Acquisition of Tangible Capital Assets Contributed Tangible Capital Assets Amortization of Tangible Capital Assets Loss on Tangible Capital Asset Transfers and Disposals	(216,894) - 50,699 -		(88,863) (60,325) 51,153 307	(89,769) (28,695) 46,674 1,948
Proceeds from Transfers and Disposals of Tangible Capital Assets	 (82,588)		417 30,217	 678 14,097
Acquisition of Inventories of Materials and Supplies Acquisition of Prepaid Expenses Use of Inventories of Materials and Supplies Use of Prepaid Expenses	 - - - - -		(1,908) (3,608) 1,783 3,198 (535)	(557) (2,733) 359 2,054 (877)
INCREASE (DECREASE) IN NET FINANCIAL ASSETS (NET DEBT)	(82,588)		29,682	13,220
NET FINANCIAL ASSETS, BEGINNING OF YEAR	23,643		23,643	10,423
NET FINANCIAL ASSETS (NET DEBT), END OF YEAR	\$ (58,945)	\$	53,325	\$ 23,643

See accompanying Notes to Consolidated Financial Statements.

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Consolidated Statement of Cash Flows

Year ended December 31, 2015 (in thousands of dollars)

	2015	2014			
NET INFLOW (OUTFLOW) OF CASH RELATED TO THE FOLLOWING ACTIVITIES:					
OPERATING Annual Surplus	\$ 127,528	\$ 83,261			
Items Not Involving Cash: Contributed Tangible Capital Assets Amortization of Tangible Capital Assets Amortization of Premium (Discount) on Investments Loss on Tangible Capital Asset Transfers and Disposals Gain on Disposal of Investments	(60,325) 51,153 51 307 (1,835)	(28,695) 46,674 (15) 1,948 (540)			
Changes to Non-Cash Assets and Liabilities: Property Taxes Receivable Government Transfers Receivable Trade and Other Receivables Development Levies and Charges Land Held for Resale Accounts Payable and Accrued Liabilities Deposit Liabilities Deferred Revenue	(1,528) (7,444) 1,871 3,974 (7) 7,583 2,063 (14,970)	566 2,491 (3,363) (5,599) - (8,331) 1,636 16,196			
Inventories of Materials and Supplies Prepaid Expenses Cash Provided by Operating Activities	(125) (410) 107,886	(198) (679) 105,352			
CAPITAL Proceeds from Transfers and Disposal of Tangible Capital Assets Acquisition of Tangible Capital Assets Cash Applied to Capital Activities	417 (88,863) (88,446)	678 (89,769) (89,091)			
INVESTING Purchase of Investments Proceeds from Sale/Maturity of Investments Change to Investment Interest Receivable Cash Applied to Investing Activities	(332,130) 329,609 (1,924) (4,445)	(287,498) 268,744 (1,258) (20,012)			
FINANCING Long-Term Debt Issued Capital Leases Repaid Long-Term Debt Repaid Cash Applied to Financing Activities	4,600 (138) (11,779) (7,317)	4,410 (594) (12,352) (8,536)			
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS	7,678	(12,287)			
CASH AND CASH EQUIVALENTS (CHEQUES ISSUED IN EXCESS OF CASH), BEGINNING OF YEAR	(3,464)	8,823			
CASH AND CASH EQUIVALENTS (CHEQUES ISSUED IN EXCESS OF CASH), END OF YEAR	\$ 4,214	\$ (3,464)			
Cash Paid for Interest Cash Received from Interest	\$ 7,015 \$ 5,451	\$ 7,590 \$ 6,565			

See accompanying Notes to Consolidated Financial Statements.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

Strathcona County (the County) is a specialized municipality in the Province of Alberta and operates under the provisions of the Municipal Government Act (MGA), R.S.A. 2000, c. M-26, as amended.

1. SIGNIFICANT ACCOUNTING POLICIES

The consolidated financial statements of the County are prepared by management in accordance with Canadian Public Sector Accounting Standards. Significant accounting policies adopted by the County are as follows:

a) Reporting Entity

The consolidated financial statements reflect the assets, liabilities, revenues, expenses, and accumulated surplus of the reporting entity. The reporting entity is comprised of all organizations which are owned or controlled by the County, and are, therefore, accountable for the administration of their financial affairs and resources.

The reporting entity includes all divisions and departments that comprise County operations, the Strathcona County Library Board (Library) and the Pioneer Housing Foundation (PHF). Interorganizational transactions and balances between these entities have been eliminated.

The County is associated with various other boards, commissions and other organizations that are not part of the government reporting entity, including the Heartland Housing Foundation, the Alberta Capital Region Wastewater Commission, the Capital Region Northeast Water Services Commission, and the John S. Batiuk Regional Water Commission.

Property taxes levied also include requisitions for education and seniors housing; organizations that are not part of the government reporting entity. The consolidated financial statements exclude any trusts under administration for the benefit of external parties.

b) Basis of Accounting

The consolidated financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting recognizes revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

c) Property Taxes

Property tax revenue is based on approved annual budget and requisition requirements. Property tax rates, per class, are determined by the total revenue requirements divided by the total taxable assessment, which are comprised of market value and regulated value assessments. Taxation revenues are recorded at the time the tax rates are authorized by Council and the tax notices are issued.

d) Government Transfers

Government transfers are recognized in the consolidated financial statements as revenues in the period the events giving rise to the transfer have occurred; provided that the transfer is authorized, eligibility criteria have been met, and reasonable estimates of the amount can be made. Stipulations are terms imposed by a transferring government regarding the use of transferred resources or the actions that must be performed in order to keep a transfer. Any unfulfilled stipulations related to a government transfer would preclude recognition of revenue until such time that all stipulations have been met.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

e) Local Improvements

Construction and borrowing costs associated with local improvement projects are recovered through annual special assessments during the period of the related borrowings. These levies are collectible from property owners for work performed by the County.

Local improvement levies represent funds from external parties that are restricted by legislation, and are accounted for as deferred revenue until the special assessments are authorized by Council, issued to the property owners, and the funds are used for the purpose specified.

f) Requisition Overlevies and Underlevies

Overlevies and underlevies arise from the difference between the actual levy made to provide for each requisition, and the amount requisitioned.

If the actual levy exceeds the requisition, the overlevy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition, the underlevy is accrued as a receivable and property tax revenue is increased.

Requisition tax rates in the subsequent year are adjusted for any overlevies or underlevies of the prior year.

a) Deferred Revenue

Deferred revenue consists of conditional government transfers, unearned revenue, and development levies. Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Development levies are collected pursuant to agreements between the County and developers. Accumulated development levies are credited with interest based on the County's average rate of return on investments.

h) Cash and Cash Equivalents

Cash and cash equivalents consist of cash on hand, cheques issues in excess of cash and bank overdrafts. Cheques issued in excess cash results from outstanding cheques exceeding the outstanding deposits and cash on hand. The County's bank overdraft is included as a component of cash and cash equivalents as the bank balance can fluctuates from being positive cash position to overdrawn.

i) Land Held for Resale

Land held for resale is recorded at the lower of cost and net realizable value. Cost includes amounts for land acquisition and improvements to prepare the land for sale or servicing.

j) Investments

Investments are recorded at amortized cost. Investment premiums and discounts are amortized on the net present value basis over the term of the respective investments. When there has been a loss in value, other than a temporary decline, the respective investment is written down to recognize the loss.

Investment income is reported as revenue in the period earned. When required by agreement or legislation, investment income earned on deferred revenue is added to the investment and forms part of the deferred revenue balance.

k) Employee Benefit Obligations

The cost of employment benefits, pension benefits, compensated absences and termination benefits are recorded as an expense at the time the event giving rise to the obligation occurs.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I) Contaminated Sites Liability

Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of a contaminated site is recognized when a site is not in productive use and is management's estimate of the cost of post-remediation including operation, maintenance and monitoring.

m) Non-Financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations.

i. Tangible Capital Assets

Tangible capital assets are recorded at cost, which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The tangible capital asset cost, less residual value, excluding land, is amortized on a straight-line basis over the estimated useful life, as follows:

Asset	Useful Life - Years
Land Improvements	10 - 25
Buildings	10 - 50
Engineered Structures	
Roadway System	10 - 80
Water Distribution System	35 - 90
Wastewater Treatment System	25 - 75
Storm Sewer System	15 - 75
Other Engineered Structures	5 - 40
Machinery and Equipment	4 - 40
Books and Periodicals	10
Vehicles	4 - 20

In the year the asset is available for productive use and in the year of disposal, only one-half of the annual amortization is charged. Assets under construction are not amortized until the asset is available for productive use.

ii. Contributions of Tangible Capital Assets

Tangible capital assets received as contributions are recorded at fair value on the date of receipt and are also recorded as Contributed Tangible Capital Asset revenues in the Consolidated Statement of Operations and Accumulated Surplus.

iii. Leased Tangible Capital Assets

Leases which transfer substantially all the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

iv. Inventories of Materials and Supplies

Inventories of materials and supplies include roadway maintenance materials, vehicle equipment and facility parts, and print shop materials. Inventories of materials and supplies are valued at the lower of average cost or replacement cost.

v. Works of Art and Historical Treasures

The County manages and controls various works of art and non-operational historical cultural assets, including artifacts, paintings, and sculptures located at County sites and areas of public display. These assets are not recorded as tangible capital assets and are not amortized.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

n) Reserves for Future Expenditures

Certain amounts, as approved by Council, are designated within accumulated surplus as reserves for future operating and capital expenditures.

o) Equity in Tangible Capital Assets

Equity in tangible capital assets is included within accumulated surplus. It represents the investment in tangible capital assets, after deducting the portion financed by long-term debt and capital leases, and adding back long-term debt financing applicable to local improvement levy projects.

p) Use of Estimates

The preparation of the consolidated financial statements of the County requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenue and expenses during the period. Actual results may differ from those estimates.

Estimates have been used to determine provisions for accrued liabilities, useful lives of tangible capital assets, historic costs of certain tangible capital assets, fair values of contributed tangible capital assets, and provisions made for allowances for doubtful receivable accounts.

q) Future Accounting Standard Pronouncements

The following summarizes upcoming changes to Canadian Public Sector Accounting Standards issued by the Public Sector Accounting Standards Board. In 2016, the County will continue to assess the impact and prepare for the adoption of these standards. While the timing of standard adoption can vary, certain standards must be adopted concurrently. The requirements in Financial Statement Presentation (PS1201), Financial Instruments (PS3450), Foreign Currency Translations (PS2601) and Portfolio Investments (PS3041) must be implemented at the same time.

Public Sector		Effective date (fiscal years
Accounting Standard	Name	beginning on or after)
PS2200	Related Party	
	Transactions	April 1, 2017
PS3420	Inter-Entity Transactions	April 1, 2017
PS3210	Assets	April 1, 2017
PS3320	Contingent Assets	April 1, 2017
PS3380	Contractual Rights	April 1, 2017
PS3430	Restructuring Transactions	April 1, 2018
PS1201	Financial Statement	
	Presentation	April 1, 2019
PS3450	Financial Instruments	April 1, 2019
PS2601	Foreign Currency	
	Translation	April 1, 2019
PS3041	Portfolio Investments	April 1, 2019

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

2. CASH AND CASH EQUIVALENTS

	-	2013	 2014
Cash Chagues leaved in Evenes of Cash	\$	4,214	\$ - (2.464)
Cheques Issued in Excess of Cash		-	 (3,464)
	\$	4,214	\$ (3,464)

The County has an operating line of credit available for use, up to a maximum of 5,000 (2014 – 5,000), bearing interest at prime rate minus 0.5 per cent (2014 – 0.5 per cent) and is secured by the County at large. As at December 31, 2015, nil (2014 – nil) was drawn against the available operating line of credit.

The County also has an acquisition line of credit available for financing new development, if required, up to a maximum of \$2,449 (2014 - \$2,449), bearing interest at prime minus 0.50 per cent (2014 - 0.50 per cent) and is secured by the County at large. As at December 31, 2015, nil (2014 - nil) was drawn against the available acquisition line of credit.

3. INVESTMENTS

Term Deposits and Notes Government Guaranteed Bonds Corporate Bonds

20	15		2014				
Carrying		Market		(Carrying		Market
Amount		Value		Amount			Value
\$ 171,311 87,765 32,217	\$	171,345 92,022 34,483		\$	154,604 103,638 28,746	\$	154,604 110,690 30,454
\$ 291,293	\$	297,850		\$	286,988	\$	295,748

2015

Term deposits and notes, government guaranteed bonds and corporate bonds have effective interest rates of 1.46 to 3.65 per cent (2014 – 1.75 to 4.38 per cent) with maturity dates from January 2016 to February 2026 (2014 – January 2015 to February 2032).

The market value of the bonds is based on quoted market values. The market value of the bonds fluctuates based on changes in market interest rates.

4. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

Trade Employee Benefit Obligations Payroll and Remittances Interest

2015	 2014
\$ 28,804	\$ 23,985
9,077	7,958
5,573	3,735
1,323	1,516
\$ 44,777	\$ 37,194

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

5. DEPOSIT LIABILITIES

	2015	2014
Security Deposits Overlevies Other Deposits	\$ 15,997 681 1,961	\$ 14,529 265 1,782
	\$ 18,639	\$ 16,576

6. DEFERRED REVENUE

Deferred revenue comprises the amounts noted below, the use of which, together with any earnings thereon, is externally restricted. Certain deferred revenues relate to government transfers as further described in Note 16.

	Balance at December 31, 2014		Externally Restricted Contributions		Interest Earned		Contributions Recognized as Revenue		Balance at December 31, 2015		cember
Capital Government Transfers Operating Government Transfers	\$	43,078 1,121	\$	23,980 7,333		\$ 674 14	\$	(7,412)		\$	23,791 1,056
Development Levies & Charges Other		20,244 14,615		2,394 12,709		314 52		(1,006) (10,081)			21,946 17,295
Other	\$	79,058	\$	46,416		\$ 1,054	\$			\$	64,088

7. CAPITAL LEASES

		2015		2014
Conital Lagran	¢	100	œ.	246
Capital Leases	Ф	108	D	246

Capital leases have been issued on the credit and security of the County at large. Capital leases bear interest at rates of 4.32 per cent (2014 – 4.25 to 4.61 per cent) and mature in 2016.

Capital lease principal and interest payments are due as follows:

	<u>Principal</u>		Inte	rest	7	otal
2016	\$	108	\$	1	\$	109

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

8. LONG-TERM DEBT

	2015	 2014
Tax-supported Debentures – Municipal Tax-supported Debentures – Library	\$ 40,059 21,522 61,581	\$ 39,857 22,207 62,064
Non Tax-supported Debentures – Municipal – Local Improvements Non Tax-supported Debentures – Utilities – Local Improvements Non Tax-supported Debentures – Municipal Non Tax-supported Debentures – Utilities Non Tax-supported Debentures – PHF	\$ 82 573 16,877 62,570 14,862 94,964 156,545	\$ 86 608 19,630 65,909 15,427 101,660 163,724

Debenture debt has been issued on the credit and security of the County at large. Debenture debt is repayable to the Alberta Capital Finance Authority and bears interest at rates ranging from 2.46 to 9.13 per cent (2014 – 2.60 to 9.13 per cent) and matures in periods 2016 through 2040.

Long-term debt principal and interest payments are due as follows:

	Pri	ncipal	In	iterest	-	Total
2016	\$	9,669	\$	6,534		\$ 16,203
2017		9,375		6,092		15,467
2018		9,541		5,672		15,213
2019		8,947		5,248		14,195
2020		9,098		4,863		13,961
Thereafter		109,915		33,786		143,701
	\$	156,545	\$	62,195	_	\$ 218,740

9. DEBT AND DEBT SERVICE LIMITS

Provincial legislation (Section 276(2) of the MGA) requires that debt and service on debt limits as defined by regulation for the County be disclosed as follows:

	2015		 2014
Total debt limit Total debt (including capital leases) Percentage used	\$	511,522 156,653 30.6%	\$ 504,244 163,970 32.5%
Service on debt limit Service on debt (including capital leases) Percentage used	\$	85,254 16,312 19.1%	\$ 84,041 18,932 22.5%

The total debt limit is calculated at 1.5 times the revenue of the County (as defined in Alberta Regulation 255/2000), and the service on debt limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are a conservative guideline used by Alberta Municipal Affairs to identify municipalities which could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the consolidated financial statements must be interpreted as a whole.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

10. CONTAMINATED SITES LIABILITY

On January 1, 2015, the County adopted PS3260 Liability for Contaminated Sites, which establishes standards on recognition, and measurement of liabilities associated with contaminated sites, and provides requirements for financial statement presentation and disclosure. The County has implemented procedures, and systems to ensure consistent and accurate identification and estimation of liabilities associated with contaminated sites. The standard was applied on a retroactive basis and did not result in any adjustments to the financial liabilities, tangible capital assets or accumulated surplus of the County.

11. BUDGET DATA

The budget data presented in the consolidated financial statements of the County includes:

- The 2015 operating budget of \$325,642 (2014 \$315,627), approved by Council on December 9, 2014.
- The capital budget of \$216,894 (2014 \$148,130) (cash flowed), as amended, which is comprised of the following:
 - The 2015 capital budget of \$66,355 (2014 \$100,579) approved by Council on December 9, 2014;
 - 2015 Council approved capital budget amendments of (\$20,345) (2014 \$75);
 - Unspent prior years budgeted capital expenditures and amendments of \$274,183 (2014 \$272,118); and
 - Budgeted capital expenditures planned to be incurred after 2015 of (\$103,299) (2014 (\$224,642)).

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

12. TANGIBLE CAPITAL ASSETS

Cost	Balance at January 1, 2015		Additions	ntributed dditions]	Disposals	Balance at December 31, 2015
Land Land Improvements Buildings Engineered Structures	\$ 446,022 79,068 369,042 1,074,869	\$	3,189 14,574 5,212 32,841	\$ 24,659 5,817 - 29,846	\$	(952) (152) (12,079)	\$ 473,870 98,507 374,102 1,125,477
Machinery and Equipment Books and Periodicals Vehicles Assets under Construction	\$ 64,124 5,267 69,538 45,794 2,153,724	\$	8,513 615 2,026 21,893 88,863	 - 3 - - - 60,325	\$	(4,288) (293) (2,160) 	\$ 68,349 5,592 69,404 67,687 2,282,988
Accumulated Amortization	Balance at January 1, 2015	•	Disposals	, -	Aı	mortization Expense	Balance at December 31, 2015
Land Land Improvements Buildings Engineered Structures Machinery and Equipment Books and Periodicals Vehicles Assets under Construction	\$ 26,318 82,039 315,355 30,180 2,276 27,276	\$	(890) (63) (11,752) (4,081) (293) (2,121)		\$	4,432 8,985 26,231 5,787 543 5,175	\$ 29,860 90,961 329,834 31,886 2,526 30,330
Net Book Value	\$ 483,444	\$	(19,200)		\$	51,153	\$ 515,397 Balance at December 31, 2015
Land Land Improvements Buildings Engineered Structures Machinery and Equipment Books and Periodicals Vehicles Assets under Construction							\$ 473,870 68,647 283,141 795,643 36,463 3,066 39,074 67,687

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

12. TANGIBLE CAPITAL ASSETS (CONTINUED)

Cost		Balance at lanuary 1, 2014		Additions	ntributed dditions	D	Pisposals		Balance at December 31, 2014
Land	\$	426,248	\$	6,394	\$ 13,380	\$	-	\$	446,022
Land Improvements		59,528		19,119	2,632		(2,211)		79,068
Buildings Engineered Structures		360,837		8,890	12.660		(685) (13,804)		369,042
Machinery and Equipment		1,033,395 62,692		42,618 5,093	12,660 6		(3,667)		1,074,869 64,124
Books and Periodicals		4,894		609	17		(3,667)		5,267
Vehicles		62,909		12,200	-		(5,571)		69,538
Assets under Construction		50,948		(5,154)	-		(3,371)		45,794
Assets under Constituction	\$	2,061,451	\$	89,769	\$ 28,695	\$	(26,191)	\$	2,153,724
Accumulated Amortization		Balance at lanuary 1, 2014		Disposals			nortization Expense		Balance at December 31, 2014
Land	\$	_	\$	_		\$	_	\$	_
Land Improvements	•	26,928	,	(2,193)		,	1,583	·	26,318
Buildings		74,526		(685)			8,198		82,039
Engineered Structures		302,199		(13,035)			26,191		315,355
Machinery and Equipment		28,101		(3,455)			5,534		30,180
Books and Periodicals		2,021		(253)			508		2,276
Vehicles		26,560		(3,944)			4,660		27,276
Assets under Construction		-		-			-		-
	\$	460,335	\$	(23,565)		\$	46,674	\$	483,444
Net Book Value									Balance at December 31, 2014
Land								\$	446,022
Land Improvements									52,750
Buildings									287,003
Engineered Structures									759,514
Machinery and Equipment									33,944
Books and Periodicals									2,991
Vehicles									42,262
Assets under Construction					 				45,794
								\$	1,670,280

a) Assets under Construction

Assets under construction having a value of 67,687 (2014 – 45,794) have not been amortized. Amortization of these assets will commence when the asset is available for productive use.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

12. TANGIBLE CAPITAL ASSETS (CONTINUED)

b) Contributed Tangible Capital Assets

Contributed tangible capital assets are recognized at fair value at the date of contribution. The value of contributed tangible capital assets received during the year is \$60,325 (2014 – \$28,695).

c) Write-down of Tangible Capital Assets

The County did not write down any tangible capital assets in 2015 or 2014.

13. EQUITY IN TANGIBLE CAPITAL ASSETS

2015			2014
\$	2,282,988 (515,397) (108) (156,545) 655	\$	2,153,724 (483,444) (246) (163,724) 694 1,507,004
	\$	\$ 2,282,988 (515,397) (108) (156,545)	\$ 2,282,988 \$ (515,397) (108) (156,545) 655

14. ACCUMULATED SURPLUS

Accumulated surplus comprises unrestricted surplus (deficit), equity in tangible capital assets and reserves as follows:

	2015		201		
Surplus:					
Unrestricted Surplus (Deficit)	\$	(10,330)	\$	(1,373)	
Equity in Tangible Capital Assets		1,611,593		1,507,004	
		1,601,263		1,505,631	
Reserves:					
Stabilization and Contingency		10,638		10,404	
Projects		69,449		57,551	
Infrastructure Lifecycle, Maintenance and Replacement		106,198		86,057	
Special Purpose		32,992		33,515	
Library		4,089		3,943	
		223,366		191,470	
	\$	1,824,629	\$	1,697,101	

The reserves groupings have been reported in accordance with the Council approved Policy: FIN-001-024 Municipal Reserves.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

15. PROPERTY TAXES

		Non-		
	Municipal	Municipal	2015	2014
Property Taxes				
Residential and Farmland	\$ 74,170	\$ 41,105	\$ 115,275	\$ 110,441
Commercial and Industrial	130,028	16,733	146,761	134,919
Electric Power and Pipeline	6,992	2,399	9,391	8,962
Government Grants in Lieu of Taxes	174	54	228	270
Local Improvement Levies	13	-	13	351
	\$ 211,377	\$ 60,291	\$ 271,668	\$ 254,943
Non-Municipal				
Provincial Alberta School Foundation Fund			50,802	47,759
Elk Island CSRD No. 41			6,790	6,582
Heartland Housing Foundation			2,699	2,022
Taxes on Behalf of Non-Municipal Requisitioning	g Authorities		\$ 60,291	\$ 56,363
Taxes for Provision of Municipal Services			\$ 211,377	\$ 198,580

16. GOVERNMENT TRANSFERS

	2015	2014
Government Transfers for Operations		_
Federal Transfers	\$ 126	\$ 290
Provincial Transfers	7,286	7,241
	7,412	7,531
Government Transfers for Capital	-	-
Federal Transfers	2,805	2,971
Provincial Transfers	41,136	24,536
	43,941	27,507
	<u>\$ 51,353</u>	\$ 35,038

The nature of the major government transfers recognized during 2015, include, but are not limited to the following:

The Provincial government introduced the Alberta Municipal Infrastructure Program (AMIP) Grant to assist municipalities in addressing capital infrastructure needs. In 2009, the County received its final per capita transfer allocation of 14,452 under this program. In 2015, 447 (2014 – 393) was recognized in capital transfers, including interest of 11 (2014 – 19). The AMIP grant funds have been recognized in full as of December 31, 2015.

In 2011, the Provincial government consolidated the Basic Capital Grant, the Hamlet Streets Improvement Grant, the Rural Transportation Grant and the Provincial Highway Maintenance Grant into a single grant called the Basic Municipal Transportation Grant. In 2015, the County received nil (2014 – nil) under this program, and \$938 (2014 – \$2,860) has been recognized in capital transfers. A total of \$699 (2014 – \$1,612), including interest of \$25 (2014 – \$55), remains deferred to future years.

The Federal government introduced the Federal Gas Tax Fund to transfer federal gas tax revenue to the Province of Alberta to assist in reducing the backlog of necessary sustainable capital municipal infrastructure projects that have been deferred. In 2015, the County received \$4,621 (2014 – nil) under this program, and \$2,872 (2014 – \$2,723) has been recognized in capital transfers. A total of \$6,713 (2014 – \$4,900), including interest of \$64 (2014 – \$111), remains deferred to future years.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

16. GOVERNMENT TRANSFERS (CONTINUED)

The Municipal Sustainability Initiative (MSI) is the Province of Alberta's funding commitment to assist municipalities in meeting growth-related challenges and enhancing long-term sustainability.

- In 2015, the County received \$12,626 (2014 \$25,254) in MSI Capital Funding, and \$31,232 (2014 \$18,189) has been recognized in capital transfers. A total of \$16,177 (2014 \$34,242) remains deferred to future years, including interest of \$541 (2014 \$554).
- In 2015, the County received \$757 (2014 \$819) in MSI Conditional Operating Funding. During 2015, \$792 (2014 \$1,763) has been recognized in operating transfers. The MSI Conditional Operating funds have been recognized in full as of December 31, 2015.
- -From 2008 to 2010, the County received \$12,387 in MSI Affordable Housing Funding. During 2015, \$88 (2014 \$49) has been recognized in operating and capital transfers. A total of \$296 (2014 \$377) of the amounts received since inception of the initiative remains deferred to future years, including interest of \$7 (2014 \$9).

The Provincial government announced the Green Transit Incentives Program (GreenTRIP) in July 2008. GreenTRIP supports new public transit projects that will lead to a reduction of greenhouse gas emissions and traffic congestion by decreasing the number of vehicles on the roads. In 2015, the County received \$nil (2014 – \$896) in GreenTRIP funding, and \$6,438 (2014 – \$2,985) has been recognized in capital transfers. A receivable of \$6,438 (2014 – \$1,999 as a receivable) has been recorded.

17. OTHER CAPITAL REVENUES

Development Levies and Charges Developer Contributions Other

2015	 2014
\$ 711	\$ 5,927
310	2,593
1,011	3,168
\$ 2,032	\$ 11,688

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

18. SALARIES AND BENEFITS DISCLOSURE

The following salaries and benefits are disclosed on a cash flow basis, as required under the Supplementary Accounting Principles and Standards Regulation (AR 313/2000) of the MGA:

	Sa	Salaries		Benefits & Allowances		2015		2014	
Elected Officials:									
Mayor	\$	120	\$	17	\$	137	\$	127	
Councillor – Ward 1		71		8		79		76	
Councillor – Ward 2		71		15		86		80	
Councillor – Ward 3		71		13		84		78	
Councillor – Ward 4		71		15		86		80	
Councillor – Ward 5		71		15		86		80	
Councillor – Ward 6		71		12		83		77	
Councillor – Ward 7		71		9		80		73	
Councillor – Ward 8		71		12		83		77	
	\$	688	\$	116	\$	804	\$	748	
Chief Commissioner	\$	272	\$	44	\$	316	\$	315	

Benefits and allowances include the County's share of Canada Pension Plan, Workers' Compensation Board, retirement contributions, group insurance, extended health care, dental benefits, accidental death and dismemberment, and car allowance. Benefits also include the County's share of employment insurance and long-term disability insurance for the Chief Commissioner.

19. PENSION PLAN

a) Local Authorities Pension Plan

County employees participate in the Local Authorities Pension Plan (LAPP or the Plan), which is one of the plans covered by the Alberta Public Sector Pension Plans Act.

The County was required to make current service contributions to the Plan of 11.39 per cent (2014 – 11.39 per cent) of pensionable payroll up to the yearly maximum pensionable earnings (YMPE) and 15.84 per cent (2014 – 15.84 per cent) thereafter. Employees of the County are required to make current service contributions of 10.39 per cent (2014 – 10.39 per cent) of pensionable salary up to YMPE, and 14.84 per cent (2014 – 14.84 per cent) thereafter.

Total current service contributions by the County to LAPP in 2015 were \$12,282 (2014 – \$11,461). Total current service contributions by the employees of the County to LAPP in 2015 were \$11,330 (2014 – \$10,634).

As stated in their 2014 Annual Report, LAPP serves 237,612 members and 423 employers. It is financed by employer and employee contributions and investment earnings of the LAPP fund. At December 31, 2014, the plan reported an actuarial deficiency of \$2.45 billion.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

19. PENSION PLAN (CONTINUED)

b) APEX

The APEX supplementary pension plan, an Alberta Urban Municipalities Association (AUMA) sponsored defined benefit pension plan covered under the provisions of the Alberta Employment Pension Plans Act, commenced on January 1, 2004. This plan provides supplementary pension benefits to a prescribed class of employees (Executive and Director level employees). The plan supplements the Local Authorities Pension Plan.

Contributions are made by the prescribed class of employees and Strathcona County. The employees contribute 2.50 per cent and Strathcona County contributes 3.00 per cent of pensionable earnings up to \$141 (2014 - \$139).

Total contributions made by the employees to APEX in 2015 were \$76 (2014 - \$72). Total contributions made by Strathcona County to APEX in 2015 were \$91 (2014 - \$86).

20. FINANCIAL INSTRUMENTS

The County's financial instruments consist of cash and cash equivalents, accounts receivable, investments, cheques issued in excess of cash, accounts payable and accrued liabilities, deposit liabilities, capital leases and long-term debt. It is management's opinion that the County is not exposed to significant interest, currency, or credit risk arising from these financial instruments. Unless otherwise noted, the fair values of these financial instruments approximate their carrying values.

21. COMMITMENTS AND CONTINGENCIES

a) Capital

As at December 31, 2015, authorized costs on capital projects committed through a purchase order or other contractual agreement, but not yet expended, amounted to \$31,034 (2014 – \$58,904).

b) Leases

The County has ongoing operating leases for building space, office equipment and other miscellaneous equipment. Operating leases are generally for periods of three to five years.

The future minimum lease payments are as follows:

2016	\$ 874
2017	\$ 775
2018	\$ 598
2019	\$ 569
2020	\$ 452

c) Legal Disputes

As at December 31, 2015, the County was involved in various legal disputes. While it is not possible to estimate the outcome of these disputes, management believes that there will be no significant adverse effects on the financial position of the County.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

21. COMMITMENTS AND CONTINGENCIES (CONTINUED)

d) Development Agreements

Developers have entered into agreements with the County in the amount of approximately \$10,908 (2014 - \$37,050) and are committed to the installation and construction of certain works to serve development of lands within the County. The County has taken performance securities from developers in the form of deposit liabilities in the amount of nil (2014 - nil) and letters of credit in the amount of \$3,899 (2014 - \$10,786) to ensure performance by the developers under the agreements. Security taken by the County is reduced accordingly as the above-noted works are constructed.

e) Alberta Health Services

The County is currently under agreement with Alberta Health Services to provide emergency medical services to the County and the region until March 31, 2019. This agreement contains a provision for extension of the initial term for up to two additional two year periods.

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

22. SEGMENTED INFORMATION

Segmented information has been identified based on the types of services provided by the County to its residents. The types of services are identified in the Consolidated Statement of Operations and Accumulated Surplus. Certain allocation methodologies are used in the preparation of segmented financial information. Taxation revenues and payments in lieu of taxes are allocated to the segments based on the segment's budgeted net expenditures. User charges and other revenue have been allocated to the segments based upon the segment that generated the revenue. Government transfers have been allocated to the segment based upon the purpose for which the transfer was made. Development charges earned and developer contributions received were allocated to the segment for which the charge was collected.

The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 1.

	Municipal Operations	Utility Operations	Library Operations	PHF Operations	Eliminations	2015	2015 Budget (Note 11)
OPERATING REVENUE							(11010 11)
Property Taxes Government Transfers -	\$ 202,655	\$ 13	\$ 8,709	\$ -	\$ -	\$ 211,377	\$ 207,930
Operating	6,836	43	533	-	_	7,412	5,457
Utility User Rates	-	52,353	-	-	_	52,353	53,237
User Fees and Charges	38,615	3,089	166	-	-	41,870	39,257
Penalties and Fines	6,738	· -	163	-	-	6,901	5,417
Investment Income	6,763	961	121	-	-	7,845	6,157
Other	8,482	209	140	1,254	(678)	9,407	8,187
TOTAL OPERATING							
REVENUE	270,089	56,668	9,832	1,254	(678)	337,165	325,642
EXPENSES Salaries, Wages and							
Benefits	137,062	10,453	5,819	_	_	153,334	153,990
Contracted and General	137,002	10,433	3,019	_	_	100,004	155,550
Services	42,046	12,263	352	6	_	54,667	59,823
Supplies, Materials and	72,040	12,200	002	v		04,001	00,020
Utilities	22,538	21,902	1,175	_	_	45,615	53,698
Interest on Long-Term Debt	3,214	2,625	983	678	(678)	6,822	7,332
Grants and Requisitions	2,150	-,	-	-	-	2,150	1,960
Amortization	42,406	6,405	1,362	980	_	51,153	50,699
Loss on Asset Transfers	,	2,	-,			,	,
and Disposals	211	88	8	-	-	307	-
Other Expenses	1,797	87	3	-	-	1,887	1,427
TOTAL EXPENSES	251,424	53,823	9,702	1,664	(678)	315,935	328,929
SURPLUS (DEFICIT) BEFORE CAPITAL REVENUE	18,665	2,845	130	(410)		21,230	(3,287)
CAPITAL REVENUE							
Contributed Tangible	40.005	47.407	2			60.335	
Capital Assets Government Transfers -	42,825	17,497	3	-	-	60,325	-
Capital	44 225	2,616	_			43,941	48,356
Other Capital Revenues	41,325 1,866	166	-	_	_	2,032	38,538
TOTAL CAPITAL REVENUE	86,015	20,279	3			106,298	86,894
TOTAL CAPITAL REVENUE	00,013	20,219		_ _		100,290	00,094
ANNUAL SURPLUS	104,681	23,124	133	(410)	-	127,528	83,607
ACCUMULATED SURPLUS							
(DEFICIT), BEGINNING OF							
YEAR	1,389,560	289,613	9,317	16,035	(7,424)	1,697,101	1,697,101
ACCUMULATED SURPLUS (DEFICIT), END OF YEAR	\$1,494,241	\$ 312,737	\$ 9,450	\$ 15,625	\$ (7,424)	\$1,824,629	\$1,780,708

Notes to Consolidated Financial Statements

Year ended December 31, 2015 (in thousands of dollars)

22. SEGMENTED INFORMATION (CONTINUED)

,	,580 ,531 ,160 ,257 ,063 ,839 ,044 ,474
Property Taxes \$ 189,807 \$ 351 \$ 8,422 \$ - \$ - \$ 198, Government Transfers - Operating 6,988 18 525 - - 7,	,531 ,160 ,257 ,063 ,839 ,044
Government Transfers - Operating 6,988 18 525 - - 7,	,531 ,160 ,257 ,063 ,839 ,044
Operating 6,988 18 525 7,	,160 ,257 ,063 ,839 ,044
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	,474
TOTAL REVENUES 256,491 57,907 9,562 1,206 (692) 324,	
EXPENSES	
Salaries, Wages and	
Benefits 128,904 9,170 5,595 143,	660
Contracted and General	,003
	.096
Supplies, Materials and	,090
	.034
	,382
	,165
	,103
Loss on Asset Transfers	074
	.948
	,9 4 6 ,135
Other Expenses 2,017 113 5 - - 2, TOTAL EXPENSES 245,148 53,585 9,390 1,672 (692) 309,	
TOTAL EXPENSES 249,146 53,585 9,390 1,672 (692) 309,	103
SURPLUS (DEFICIT) BEFORE CAPITAL	
	,371
REVENUE 11,343 4,322 172 (400) - 13,	,371
CAPITAL REVENUE	
Contributed Tangible	
	.695
Government Transfers –	,000
	.507
	,688
	.890
10/AL CAI HAL NEVEROL 32, 140 13,710 29 01,	030
ANNUAL SURPLUS 63,486 20,040 201 (466) - 83,	,261
ACCUMULATED SURPLUS	
(DEFICIT), BEGINNING	0.40
OF YEAR 1,326,074 269,573 9,116 16,501 (7,424) 1,613,	040
ACCUMULATED SURPLUS (DEFICIT), END OF YEAR \$1,389,560 \$ 289,613 \$ 9,317 \$ 16,035 \$ (7,424) \$1,697,	,101

23. COMPARATIVE INFORAMTION

Certain comparative information has been reclassified to conform to the current year's presentation.